

# **PLANNING PROPOSAL**

Amendment to the Cessnock Local Environment Plan 2011

Rezoning of 324 and 325 Camp Road and 996 Lovedale Road, Allandale, Lots 1-6 DP 1036942, and Lots 263-4 DP 755211

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Contact: Scott Christie

Strategic Land Use Planner Telephone: 02 4993 4168

Email: scott.christie@cessnock.nsw.gov.au

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# PART 1: OBJECTIVES and BACKGROUND

This Planning Proposal aims to provide greater flexibility in the development layout of the proposed "Anvil Creek" integrated tourism, golf course and residential development which was originally rezoned in 2008 for this purpose. Subsequently development consent was granted for Stage 1 and a Masterplan for the site.

The current zoning of the land is very closely related to the approved development detailed above, consequently even a relatively minor change to the approved layout creates a conflict with the zone boundaries. The proponent is seeking to change the golf course layout in response to market conditions, which would not be permissible under the existing LEP provisions.

The proposal achieves greater flexibility by amending the allocation of land use zones, including the extension of the R2 Low Density Residential zone over much of the land currently zoned RE2 Private Recreation and some of the land zoned RU2 Rural Landscape. The balance of the RE2 zoned land and some of the RU2 zoned land that contain ecologically endangered species (EEC) is proposed to be zoned E2 Environmental Conservation. The proposal also provides measures to limit residential development on the site.

The objective of the Planning Proposal is to amend the LEP provisions to allow greater flexibility in the design of the development while ensuring that the amount of development permitted remains consistent with the current LEP provisions and the existing consent.

# PART 2: EXPLANATION of PROVISIONS

## Objectives

The objectives of the proposed amendments to the Cessnock Local Environmental Plan 2011 (LEP) are:

- i. To increase flexibility to enable the consideration of development differing from the layout of the approved development;
- ii. To maintain the level of development on site consistent with the current zoning and approved development; and
- iii. To maintain or reduce the potential environmental impact arising from the current zoning.

These objectives will be delivered by the following mechanisms.

The land uses permissible within the subject site are governed by the LEP land use table and zoning map, however these provisions are modified by Table 4 of Schedule 1 of the LEP (additional permitted land uses applying to a specific site), which permits the following land uses with consent throughout the site:

- viticulture,
- multi dwelling housing,
- hotel or motel accommodation (comprising no more than 150 rooms),
- residential flat buildings,
- serviced apartments (comprising no more than 85 apartments).

The proponent is proposing changes to the layout of the golf course and the residential components of the development that would result in dwellings being located within the existing RE2 zone where they are not a permissible land use, and vice versa for the parts of the golf course.

In order to accommodate the golf course changes it is proposed to rezone most of the RE2 zoned land to R2 zoned land, and amend Schedule 1 Clause 4 of the LEP to permit a Recreation Facility (outdoor) for the purpose of a golf course as an additional permitted use.

In addition it is proposed to include provisions in the LEP to limit the number of dwellings on the site to 1364.

The Additional Permitted Uses Map is proposed to be amended so that it does not apply to land proposed to be rezoned E2 Environmental Conservation in order to help protect the environmental values of land in that zone.

In addition it is proposed that the existing B1 Neighbourhood Centre zoned land in the north of the site be rezoned R2. Neighbourhood shops are a permitted use in the R2 zone under the Cessnock Local Environmental Plan 2011.

Certain land that contains endangered ecological communities (EECs) would be rezoned from RE2 and RU2 to E2.

The existing zone map is at **Appendix 3** and the proposed zone map is shown in **Appendix 4**.

Changes will be made to the minimum lot size map and the additional permitted uses map to accommodate the above amendment.

The land area currently zoned B1 is 6.5 ha, RE2 is 176.2 ha, R2 is 210.7 ha and RU2 29.2 ha. Under the proposal, the zone areas will be B1 4.8 ha, R2 386.3 ha and E2 31.4 ha.

The existing RE2 zone boundaries were located to accommodate the layout of the original golf course concept, and to recognise the existence of areas of biodiversity significance, such as EECs. The existing R2 zone boundaries, and in particular, the spatial area embraced by the R2 zone, were located to limit the amount of residential development on the site.

While the proposal provides the flexibility sought by the proponent it potentially creates concerns regarding the potential maximum number of dwellings on the site, and of the environmental impacts of permitting a wider range of land uses within the R2 zone.

As a result it is proposed to rezone certain areas of high biodiversity value which contain important areas of endangered ecological communities (EEC) to E2. In addition, it is intended to include a clause in the proposed Development Control Plan for the site to require a vegetation management plan to be lodged prior to development consent in order to facilitate sensitive treatment of other environmentally sensitive areas, such as riparian areas, at the development application stage when greater detail is known.

The original plans for the site included a maximum limit of 1,364 dwellings. The maximum number of dwellings was set based on a development concept for an "integrated residential, golf course and tourism development", a review of land capability, the distance from Greta township (which is further than easy walking distance), and the need to protect riparian and other areas of environmental importance. It is important that an explicit limit is placed on the maximum number of dwellings that can be developed on the site under the proposed zoning changes. This is because the proposed substantially increased area of the R2 zone could potentially accommodate many more dwellings if developed to its maximum permissible capacity, and in effect result in a new unplanned suburb.

The above concerns are proposed to be addressed by a new clause within the Part 7 "Additional Local Provisions" of the LEP, or a similar provision, which would:

- Limit the number of dwellings on the subject site to the previously approved 1,364 dwellings, and
- Exclude the clause that limits the maximum number of dwellings on the site to 1,364 from the provisions of Clause 4.6 of the Cessnock Local Environmental Plan 2011 (exceptions to development standards).

The minimum lot size map of the LEP is proposed to be amended to delete the minimum lot size requirement from the site. This change aims to eliminate any confusion or apparent conflict that may arise between the maximum permitted number of dwellings on the site and the apparent yield that could be achieve by applying minimum permitted lot size to the site. An 80 ha minimum lot size would apply to the land proposed to be zoned E2.

The above amendments will ensure that the quantum of residential development is maintained at the level envisaged by Council when the land was originally rezoned to provide for an "integrated residential, golf course and tourism development".

Because the subject land is designated as an Urban Release Area in the LEP, an additional safeguard is provided by Clause 6.3 of the LEP. This clause requires adoption of a DCP that addresses a number of specific matters prior to consent being granted for development on the land. It is proposed that the DCP will require a vegetation management plan to be lodged prior to development consent for subdivision, referred to above.

The proponent has also proposed rezoning the northern B1 Neighbourhood Business zone to R2. This change is supported. The amount of commercial floorspace inferred by the size of the B1 zoned area is unlikely to be viable. Neighbourhood shops are permissible with consent in the R2 zone should sufficient demand for convenience level retail eventuate.

Schedule 1 (Part 4) is to be amended to correctly refer to the property description of the site as Lots 1-6 DP 1036942, and Lots 263-4 DP755211, No. 324 & 325 Camp Road and 996 Lovedale Road, Allandale.

It is considered that the combined effect of the above changes will facilitate an improved development and environmental outcome from the proposed development.

# **PART 3: JUSTIFICATION**

In accordance with the Department of Planning's "Guide to Preparing Planning Proposals", this section provides a response to the following issues:

Section A: Need for Proposal;

Section B: Relationship to Strategic Planning Framework;
 Section C: Environmental, Social and Economic Impact; and

Section D: State and Commonwealth Interests

## Section A: Need for Proposal

#### 1. Resulting from a Strategic Study or Report

No additional strategic study has been undertaken. However, the Planning Proposal is consistent with the intent of the existing LEP provisions for the land and is consistent with the Lower Hunter Regional Strategy (LHRS).

# 2. Planning Proposal as best way to achieve objectives

The consideration of planning issues by Council and discussions with the Office of Environmental and Heritage indicate that the Proposal is the best way to achieve the objectives being sought. The Proposal provides flexibility while protecting the environmental values of the site and ensuring a low intensity development.

#### 3. Net Community Benefit

The proposal provides a net community benefit by providing greater flexibility for future development to respond to market needs, thus increasing the viability of development. Certain parts of the site that contain endangered ecological communities (EEC) will receive greater protection than at present under a proposed E2 zoning.

A previous economic assessment of the completed development indicated that it will provide an estimated \$1.3 billion benefit to the Hunter Region.

## Section B: Relationship to Strategic Planning Framework

# 4. Consistency with Objectives and Actions within Regional Strategies

The LHRS 2006 identified the site as a potential urban area, as shown in the map below. The land was rezoned for development in 2008 consistent with this outcome and this Proposal seeks to facilitate development to this end.



# 5. <u>Consistency with Council's Community Strategic Plan or other Local Strategic Plan</u>

The Proposal is consistent with the Cessnock 2023 Community Strategic Plan particularly the following objectives and strategic directions:

#### Objective 2.1

Diversifying local business options

- Our local government area is attractive and supportive of business.
- We have a diversity of business and industries across the local government area.
- Our planning controls provide for adequate industrial and commercial land

#### Objective 2.2

Achieving more sustainable employment opportunities

- We have learning opportunities for people of all ages.
- We have employment opportunities in the local government area

#### Objective 2.3

Increasing tourism opportunities and visitation in the area

- We have a range of diverse visitor experience across the entire local government area.
- Our local government area is attractive to visitor

## Objective 3.1

Protecting & enhancing the natural environment & the rural character of the area

• Our area's rural character and heritage is protected.

- Our community is aware of the value of natural resources and biodiversity.
- Our environmental amenity is protected and enhanced.
- Our waterways and catchments are maintained and enhanced.

# **City Wide Settlement Strategy (2010)**

The land was rezoned before this Strategy was adopted. Table 5.2 of the Strategy includes Anvil Creek in its estimate of lot production to 2031 to meet the "capacity target" of 21,000 dwellings set for the LGA by the LHRS.

## 6. Consistency with State Environmental Planning Policies

An assessment of relevant SEPPs against the planning proposal is provided in the table below.

**Table 1: Relevant State Environmental Planning Policies** 

SEPP	Relevance Consistency and				
OLI F	Neievaniee	Implications			
SEPP 1 - Development Standards	The SEPP makes development standards more flexible. It allows councils to approve a development proposal that does not comply with a set standard where this can be shown to be unreasonable or unnecessary.	This SEPP does not apply to Cessnock Local Government Area following the gazettal of the Cessnock Local Environmental Plan 2011.			
SEPP 4 - Development without Consent and Miscellaneous Complying Development	The SEPP allows relatively simple or minor changes of land or building use and certain types of development without the need for formal development applications. The types of development covered in the policy are outlined in the policy.	Nothing in this Planning Proposal affects the aims and provisions of this SEPP			
SEPP 6 - Number of Storeys in a Building	The SEPP clarifies the reference to storey, floors and levels.	Nothing in this Planning Proposal affects the aims and provisions of this SEPP.			
SEPP 15 - Rural Land Sharing Communities	The SEPP provides for multiple occupancy development, with council consent, in rural and non-urban zones, subject to a list of criteria in the policy.	Not applicable.			
SEPP 21 -Caravan Parks	The SEPP provides for development for caravan parks.	Not applicable.			
SEPP 22 - Shops and commercial premises	The SEPP provides for the change of use of commercial premises.	Not applicable.			
SEPP 30 - Intensive Agriculture	The SEPP provides considerations for consent for intensive agriculture.	Not applicable.			
SEPP 32 - Urban Consolidation (Redevelopment of Urban Land)	The SEPP makes provision for the redevelopment of urban land suitable for multi-unit housing and related development.	Not applicable.			
SEPP 33 - Hazardous & Offensive Development	The SEPP provides considerations for consent for hazardous & offensive development.	Not applicable.			

SEPP 36 - Manufactured Homes Estates	The SEPP makes provision to encourage manufactured homes estates through permitting this use where caravan parks are permitted and allowing subdivision.  This SEPP applies to land across NSW that is greater than 1 bectare	Not applicable.  There is potential koala habitat in the Study area along the
Habitat Protection	NSW that is greater than 1 hectare and is not a National Park or Forestry Reserve. The SEPP encourages the conservation and management of natural vegetation areas that provide habitat for koalas to ensure permanent free-living populations will be maintained over their present range.	in the Study area along the eastern riparian area and along the north-eastern boundary. Targeted surveys undertaken in association with the original rezoning of the site failed to detect evidence of koalas. Since the original rezoning, the construction of the Hunter Expressway has further isolated the site. It is considered that the land is not core koala habitat and is not an impediment to the proposed rezoning.
SEPP 50 - Canal Estates	The SEPP bans new canal estates from the date of gazettal, to ensure coastal and aquatic environments are not affected by these developments.	Not applicable
SEPP 55 - Remediation of Land	This SEPP applies to land across NSW and states that land must not be developed if it is unsuitable for a proposed use because of contamination	A Phase 1 Contamination Investigation has already occurred. This investigation concluded that any identified contamination issues are localised and would not prevent the proposed land uses from occurring. Accordingly, a Phase 2 investigation could be undertaken at any resultant development application stage. A Phase 2 Investigation is required by conditions of the current development consent. The DCP/DA process will address any specific need to further consider this issue.
SEPP 62 - Sustainable Aquaculture	The SEPP relates to development for aquaculture and to development arising from the rezoning of land and is of relevance for site specific rezoning proposals.	Not applicable.
SEPP 64 - Advertising and Signage	The SEPP aims to ensure that outdoor advertising is compatible with the desired amenity and visual character of an area, provides effective communication in suitable locations and is of high quality design and finish.	Nothing in this Planning Proposal affects the aims and provisions of this SEPP.
SEPP 65 - Design Quality of Residential Development	The SEPP relates to residential flat development across the state through the application of a series of design principles. Provides for the establishment of Design Review Panels to provide independent expert advice to councils on the merit of	Residential flat buildings are an additional permissible use on the site in Clause 4 Schedule 1 of the Cessnock Local Environmental Plan 2011. The provisions of SEPP 65 will be applied at the development

SEPP Building Sustainability Index: BASIX 2004  SEPP Housing for SEPP Housing for Seriors or People with a Disability 2004  SEPP Housing for Seriors SEPP provides development standards.  SEPP will be application stage as may be applicable. Nothing in this Planning Proposal affects the aims and provisions of the SEPP from applying in the land within the E2 zone.  Nothing in this Planning strength of the exception of the serve with the exception of the SEPP will be applied at the serve provisions of the SEPP from applying in the land within the E2 zone.  Nothing in this Planning strength of the exception of the serve provisions of this SEPP.  SEPP identifies the council or serve the serve provisions of the SEPP identifies the council consent authority functions that may be carried out by Joint Regional Planning Panels (JRPPs) and classes of regional development to be determined by JOINT Regional Planning Panels (JRPPs) and classes of regional development of infrastructure and the provision of services across NSW, application states. In addition, the SEPP Nothing in this Planning Petroleum Production EXPP will be applied at the serve will be exception of the serve provisions of the SEPP Nothing in this Planning proposal affects the aims and provisions of the SEPP Nothing in this Planning proposal affects the aims and provisions of this SEPP.  The SEPP aims to provide proper management of mineral, petroleum production EXPP will be applied at the serve will be received by the services and expressions of the services and exception of the services and exception of the se		residential flat development.	application stage as may be
Implementation of BASIX throughout proposal affects the aims and provisions of this SEPP. The SEPP aims to encourage provisions of this SEPP. The SEPP applies to the entire standards.  The SEPP provides development provisions of the SEPP will be applied at the development application stage as may be applicable. Nothing in this Planning Proposal affects the aims and provisions of the SEPP will be applied at the development application stage as may be applicable. Nothing in this Planning Proposal affects the aims and provisions of the SEPP will be applied at the development application stage as may be applicable. Nothing in this Planning Proposal affects the aims and provisions of Clause 4 the SEPP will be applied at the development application stage as may be applicable. Nothing in this Planning in this Planning Proposal affects the aims and provisions of Clause 4 the sex with the exception of the clause and zero accounts of the SEPP. The provisions of the SEPP. The proposal affects the aims and provisions of the SEPP as with the exception of the beautiful and zero and the E2 due to the provisions of the SEPP. Nothing in this Planning provisions of this SEPP. Nothing in this planning Proposal affects the aims and provisions of this SEPP. Nothing in this planning Proposal affects the aims and provisions of this SEPP. Nothing in this planning Proposal affects the aims and provisions of this SEPP. Nothing in this planning Proposal affects the aims and provisions of this SEPP. Nothing in this planning Proposal affects the aims and provisions of this SEPP. N		residential hat development.	
SEPP Major Development 2005  SEPP Major Devel	Sustainability	implementation of BASIX throughout the State.	Proposal affects the aims and provisions of this SEPP.
development 2005  developments that are major projects to be assessed under Part 3A of the Environmental Planning and Assessment Act 1979 and determined by the Minister for Planning. It also provides planning provisions for State significant sites. In addition, the SEPP identifies the council consent authority functions that may be carried out by Joint Regional Planning Panels (JRPPs) and classes of regional development to be determined by JRPPs.  The SEPP provides a consistent approach for infrastructure and the provision of services across NSW, and to support greater efficiency in the location of infrastructure and service facilities.  SEPP Mining, Petroleum Production and Extractive Industries 2007  The SEPP aims to provide proper management of mineral, petroleum and extractive material resources and ESD.  The SEPP aims to provide proper management of mineral, petroleum and extractive material resources and ESD.  The SEPP aims to provide proper management of mineral, petroleum and extractive material resources and ESD.  Consultation was conducted with the NSW Department of Trade and Investment — Resources and Energy (DTIRE) following the Gateway Determination. DTIRE note that a Petroleum Exploration	Seniors or People with a Disability 2004	provision of housing for seniors, including residential care facilities. The SEPP provides development standards.	site with the exception of the land zoned E2 due to the provisions of Clause 4 Schedule 1 of the Cessnock Local Environmental Plan 2011. The provisions of the SEPP will be applied at the development application stage as may be applicable. Nothing in this Planning Proposal affects the aims and provisions of this SEPP. The proposed amendment to the area affected by the additional permitted uses map will restrict the provisions of the SEPP from applying in the land within the E2 zone.
The SEPP provides a consistent approach for infrastructure and the provision of services across NSW, and to support greater efficiency in the location of infrastructure and service facilities.  SEPP Mining, Petroleum Production and Extractive Industries 2007  The SEPP provides a consistent approach for infrastructure and the provision of services across NSW, and to support greater efficiency in the location of infrastructure and service facilities.  The site is adjacent to a railway line and the Hunter Expressway and any DA potentially affected by noise from these elements will have to have regard to the requirements of this SEPP. Nothing in this Planning Proposal affects the aims and provisions of this SEPP.  Nothing in this planning proposal affects the aims and provisions of this SEPP.  Consultation was conducted with the NSW Department of Trade and Investment — Resources and Energy (DTIRE) following the Gateway Determination. DTIRE note that a Petroleum Exploration	-	developments that are major projects to be assessed under Part 3A of the Environmental Planning and Assessment Act 1979 and determined by the Minister for Planning. It also provides planning provisions for State significant sites. In addition, the SEPP identifies the council consent authority functions that may be carried out by Joint Regional Planning Panels (JRPPs) and classes of regional development to be determined by	Proposal affects the aims and
Petroleum Production and Extractive Industries 2007  management of mineral, petroleum and extractive material resources and ESD.  management of mineral, petroleum and extractive material resources and ESD.  Consultation was conducted with the NSW Department of Trade and Investment — Resources and Energy (DTIRE) following the Gateway Determination. DTIRE note that a Petroleum Exploration	J —	approach for infrastructure and the provision of services across NSW, and to support greater efficiency in the location of infrastructure and service facilities.	line and the Hunter Expressway and any DA potentially affected by noise from these elements will have to have regard to the requirements of this SEPP. Nothing in this Planning Proposal affects the aims and provisions of this SEPP.
Liebane 1827 avoic com c	Petroleum Production and Extractive	management of mineral, petroleum and extractive material resources and	proposal affects the aims and provisions of this SEPP.  Consultation was conducted with the NSW Department of Trade and Investment – Resources and Energy (DTIRE) following the Gateway Determination. DTIRE note that a Petroleum Exploration

		includes the subject site.
SEPP Temporary Structures 2007	The SEPP provides for the erection of temporary structures and the use of places of public entertainment while protecting public safety and local amenity.	Nothing in this Planning Proposal affects the aims and provisions of this SEPP.
SEPP Exempt and Complying Development Codes 2008	The SEPP provides exempt and complying development codes that have State-wide application, identifying, in the General Exempt Development Code, types of development that are of minimal environmental impact that may be carried out without the need for development consent; and, in the General Housing Code, types of complying development that may be carried out in accordance with a complying development certificate.	Nothing in this Planning Proposal affects the aims and provisions of this SEPP.
SEPP Rural Lands 2008	The SEPP aims to facilitate economic use and development of rural lands, reduce land use conflicts and provides development principles.	Not applicable.
SEPP Affordable Rental Housing 2009	The SEPP provides for an increase in the supply and diversity of affordable rental and social housing in NSW.	This SEPP applies to land zoned R2 Low Density Residential. Nothing in this Planning Proposal affects the aims and provisions of this SEPP.
SEPP State and Regional Development 2011	The SEPP aims to identify development and infrastructure that is State significant and confer functions on the Joint Regional Planning Panels (JRPPs) to determine development applications.	Nothing in this Planning Proposal affects the aims and provisions of this SEPP.
Deemed SEPP Hunter Regional Local Environmental Plan 1989 (Heritage)	The deemed SEPP aims to conserve times of environmental heritage listed in the Schedules to the Plan	The site does not contain or is adjacent to land or heritage items listed in the Schedules to the deemed SEPP. There are heritage items on site that are listed in the LEP and receive a consequent level of protection.

# 7. Consistency with s.117 Ministerial Directions for Local Plan Making

An assessment of relevant s.117 Directions against the planning proposal is provided in the table below.

**Table 2: Relevant s.117 Ministerial Directions** 

Ministerial Direction		Aim of Direction	Consistency and Implication
1. EMPLOYM	ENT A	AND RESOURCES	
1.1 Business Industrial Zones	and	suitable locations, protect employment land in business and	The Planning Proposal removes an existing undeveloped area of land zoned B1. It is considered that this land would not accommodate a viable local business centre, and that its purpose of providing local

1.2 Rural Zones	The objective of this direction is to	convenience goods and services could be readily met by a neighbourhood shop (which is permissible in the proposed replacement R2 zone).  The land rezones land from an
	protect the agricultural production value of rural land.	RU2 rural zone to zone R2 and E2 as relevant. The land is identified as a potential urban area by the Lower Hunter Regional Strategy, and is not prime agricultural land. In addition the configuration of the existing RU2 zone is not such as to support viable rural activity.
1.3 Mining, Petroleum Production and Extractive Industries	The objective of this direction is to ensure that the future extraction of State or regionally significant reserves coal, other minerals, petroleum and extractive materials are not compromised by inappropriate development.	Consultation was conducted with the NSW Department of Trade and Investment – Resources and Energy (DTIRE) following the Gateway Determination. DTIRE note that a Petroleum Exploration Licence 267 exists over a broad regional area that includes the subject site.
1.5 Rural lands	The objective of this direction is to protect the agricultural production value of rural land and facilitate the economic development of rural lands for rural related purposes.	The Planning Proposal rezones rural land. However, this land does not support agriculture other than low level grazing (see also Direction 1.2 above).
2. ENVIRONMENT		
2.1 Environmental Protection Zones	The objective of this direction is to protect and conserve environmentally sensitive areas.	The Planning Proposal rezones land of biodiversity significance by rezoning land to R2 and E2. The E2 zoning aims to protect the land of highest biodiversity significance. It is intended to use DCP provisions to require a vegetation management plan to be lodged to the satisfaction of the consent authority prior to subdivision of the R2 zoned land.
2.3 Heritage Conservation	The objective of this direction is to conserve items, areas, objects and places of environmental heritage significance and indigenous heritage significance.	The Planning Proposal does not contain specific heritage provisions. However, items of environmental heritage on the site relating to the former Greta Army and Migrant Camp are protected through the inclusion of the site in Schedule 5 of the Cessnock Local Environmental Plan 2011.
2.4 Recreation Vehicle Areas	The objective of this direction is to protect sensitive land or land with significant conservation values from adverse impacts from recreation vehicles	The Planning Proposal does not enable land to be developed for the purpose of a recreation vehicle area (within the meaning of the Recreation Vehicles Act 1983).

3. HOUSING, INFRASTRUCTURE AND URBAN DEVELOPMENT					
3.1 Residential	Encourage a variety and choice of	The Planning Proposal seeks to			
Zones	housing types to provide for existing and future housing needs, make efficient use of existing infrastructure	maintain the potential number of dwellings on the site to 1364 dwellings. However, by			
	and services and ensure that new housing has appropriate access to infrastructure and services, and minimise the impact of residential development on the environment and	increasing the land area subject to the R2 zone, it allows increasing flexibility in the location of potential dwellings to meet site constraints and			
0.0.0	resource lands.	market opportunity.			
3.2 Caravan parks and Manufactured Home Estates	The objective of this direction is to provide for a variety of housing types, and provide opportunities for caravan parks and manufactured home estates.	The Planning Proposal is not affected by this Direction.			
3.3 Home Occupations	The objective of this direction is to encourage the carrying out of low-impact small businesses in dwelling houses.	The R2 Zone permits home occupations without consent, and home based child care, home businesses and home industries with consent.			
3.4 Integrating  Land Use and  Transport	The objective of this direction is to ensure that urban structures, building forms, land use locations, development designs subdivision and street layouts achieve the sustainable transport objectives.	The site includes a business zone in its south-eastern corner that may support local retail functions to serve the new residents. The R2 zone permits neighbourhood shops with consent. The site is located 1-4.5 kilometres from Greta railway station, and 1.8-5.3 kilometres from Greta town centre. Detailed site planning will consider strategies to maximise active transport and connectivity within the development.			
3.5 Development Near Licensed Aerodromes	The objectives of this direction to ensure the efficient and safe operation of aerodromes, ensure their operation is not compromised by incompatible future adjoining land uses	The Planning Proposal is not affected by this Direction.			
3.6 Shooting Ranges	The objective of this direction is to maintain appropriate levels of public safety and amenity, reduce land use conflict and identify issued that must be addressed when rezoning land adjacent to an existing shooting range.	The Planning Proposal is not affected by this Direction.			
4. HAZARD AND R		The			
4.1 Acid Sulfate Soils	The objective of this direction is to avoid significant adverse environmental impacts from the use of land that has a probability of containing acid sulphate soils	The Cessnock Local Environmental Plan 2011 contains provisions to address development on sites with potential acid sulphate soils. Council GIS mapping indicates that the site is unlikely to be affected by acid sulphate soils. This will be confirmed at the development application stage, and appropriate measures			

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4.2 Mine Subsidence and Unstable Land	The objective of this direction is to prevent damage to life, property and the environment on land identified as unstable or potentially subject to mine subsidence.	taken if required.  The land does not appear to be within a Mine Subsidence District. Consultation has taken place with the Mine Subsidence Board following the Gateway Determination. No comments concerning the Planning Proposal were provided.
4.3 Flood Prone Land	The objectives of this direction are to ensure that development of flood prone land is consistent with the NSW Government's Flood Prone Land Policy and the principles of the Floodplain Development Manual 2005, and that the provisions of an LEP on flood prone land are commensurate with flood hazard and include consideration of the potential flood impacts both on and off the subject land.	The site has not been subject to a formal Flood Study. Any flood hazards appear to be due to local catchment flooding which will be assessed and addressed at a development application stage. There does not appear to be a level of flood hazard that would prevent development of the site.
4.4 Planning for Bushfire Protection	The objectives of this direction are to protect life, property and the environment from bush fire hazards, by discouraging the establishment of incompatible land uses in bush fire prone areas, to encourage sound management of bush fire prone areas.	Development will be required to meet the requirements of Planning for Bushfire Protection. Parts of the site are bush fire prone and development applications will need to comply with Section 79BA of the Environmental Planning and Assessment Act and Section 100B of the Rural Fires Act 1997. Accordingly, the requirements of Planning for Bushfire Protection should be considered at the development application stage as relevant. The Rural Fire Service has been consulted following the Gateway Determination. No comments concerning the Planning Proposal were provided.
5. REGIONAL PLAN	NNING	
5.1 Implementation of Regional Strategies	The objective of this direction is to give legal effect to the vision, land use strategy, policies, outcomes and actions contained in regional strategies.	The Planning Proposal will facilitate the development of a "potential urban area" identified by the Lower Hunter Regional Strategy.
6. LOCAL PLAN MA		
6.1 Approval and	The objective of this direction is to	The Planning Proposal is not
Referral Requirements	ensure that LEP provisions encourage the efficient and appropriate assessment of development.	affected by this Direction.
6.2 Reserving Land for Public Purposes	The objectives of this direction are to facilitate the provision of public services and facilities by reserving land for public purposes, and facilitate the removal of reservations of land for public purposes where the land is no longer required for acquisition.	The Planning Proposal is not affected by this Direction.

6.3 Site Specific	The objective of this direction is to	The Planning Proposal seeks to				
Provisions	discourage unnecessarily restrictive	amend some existing site				
	site specific planning controls.	specified planning controls, and				
		to introduce some additional				
		controls. A number of				
		alternatives have been				
		examined, and the proposed				
	controls provide the mos					
	efficient and effective way o					
		achieving sound development				
		on the site, given the nature of				
		the site and the foreshadowed				
		development concept.				

# **Department of Planning's Criteria for Spot Rezonings**

This planning proposal has been assessed having regard for the Department of Planning's LEP Pro-forma Evaluation Criteria-Category 1: Spot Rezoning LEP, which provides criteria for consideration for any draft LEP. This LEP Amendment request is assessed against these criteria in the table below.

Criteria	Consistency
Will the LEP facilitate a permanent employment generating activity or result in a loss of employment lands?	This Planning Proposal will reduce employment lands by rezoning a small area (1.7 ha) of land from B1 to R2. However, it is considered that this will not result in a loss of employment because the B1 zoned land is unlikely to support a viable centre in that location given the nature of the proposed development. Neighbourhood shops are permissible in the R2 zone should there be sufficient demand for local retail.
Will the LEP be compatible with agreed State and regional strategic direction for development in the area (e.g., land release, strategic corridors, development within 800m of a transit node)?	This Proposal is consistent with the LHRS and is located within an identified urban release area.
Will the LEP implement studies and strategic work consistent with State and regional policies and Ministerial (s.117) directions?	As mentioned above this Proposal is consistent with the LHRS and any inconsistencies with Ministerial directions (s.117) are minor and justified.
Is the LEP located in a global / regional city, strategic centre or corridor nominated within the metropolitan Strategy or other regional / sub-regional strategy?	No, but it is located in an urban release area identified in the LEP, and a potential urban area identified in the LHRS.
Will the LEP deal with a deferred matter in an existing LEP?	No.
Have the cumulative effects of other spot rezoning proposals in the locality been considered? What was the outcome of these considerations?	Yes. However the nature of development on the site will not change, and as such, there will be no significant change in existing and/or cumulative impacts.
Is the LEP likely to create a precedent, or create or change in the expectations of the landowner or other landowners?	No. There will be no change in the development potential of the site.
Will the LEP be compatible / complementary with surrounding land uses?	Yes. The Proposal does not change the nature of development likely to take place on the land under the existing zoning, and its relationship/impact on surrounding land uses.

## Section C: Environmental, Social and Economic Impact

# 8. <u>Impact on Threatened Species</u>

The Proposal seeks to provide greater protection for threatened species, EEC and areas of biodiversity significance by rezoning certain lands containing EECs to E2, and by a proposed DCP provision that will require a vegetation management plan to be lodged prior to development consent being granted. The riparian areas being rezoned from RE2 to R2 are protected by a number of statutory mechanisms, and will also be the subject of DCP provisions.

# 9. <u>Environmental Impact</u>

The Proposal is not likely to lead to an increased environmental impact as a result of development relative to that likely to occur under the existing zoning of the site. The Proposal provides greater certainty in the maximum dwelling yield of the site (which was originally determined on the basis of a number of criteria, including environmental impact), will now be explicitly specified in the LEP under the Proposal.

The Proposal may lead to reduced environmental impacts from development because it will permit increased flexibility in the development footprint and a consequent greater ability to respond to investigations as detailed development planning occurs.

### 10. Social and Economic Impacts

The Proposal is not likely to lead to an increased social impact as a result of development relative to that likely to occur under the existing zoning of the site. There is greater certainty in the maximum dwelling yield of the site (which was originally determined on the basis of a number of criteria, including social impact) because it is explicitly specified in the LEP under the Proposal.

The economic impact of the Proposal is likely to be positive because it permits increased flexibility for the development layout to respond to changes in market demand, within the constraints of the site.

#### Section D: State and Commonwealth Interests

# 11. Adequate Public Infrastructure

The Proposal will not change the demand for public infrastructure relative to the existing zoning.

# 12. Consultation with State and Commonwealth Authorities

Consultation has occurred with the Department of Infrastructure and Planning and the NSW Office of Environment and Heritage during the preparation of this Proposal. The Gateway determination specified that consultation be undertaken with:

- The Australian Rail Track Corporation
- NSW Department of Primary Industries- Minerals and Petroleum
- Road and Maritime Services
- NSW Rural Fire Service
- Mine subsidence Board
- Transport for NSW (Rail Corp)

These consultations have been undertaken and are reflected in this Proposal.

# **PART 5: COMMUNITY CONSULTATION**

Community consultation was undertaken as directed in the Gateway determination. Given the minor nature of this Proposal a 14 day exhibition period was specified in the Gateway Determination.

The Proposal was exhibited from 30 October to 13 November 2013 at the following locations:

- Council's Administration Building (Customer Service Section);
- Cessnock Public Library;
- Kurri Kurri Public Library; and
- Council's website at www.cessnock.nsw.gov.au.

No submissions were received.

# **PART 6: PROJECT TIMELINE**

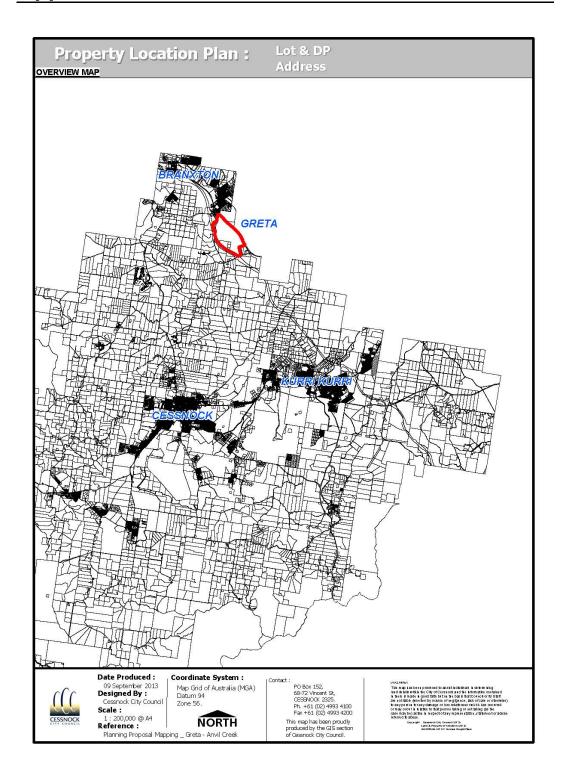
The Project Timeline will assist with tracking the progress of the Planning Proposal through the various stages of consultation and approval as outlined in the following table.

It is estimated that this amendment to the Cessnock Local Environmental Plan 2011 will be submitted to the Department of Planning and Infrastructure for finalisation by January 2014.

# **PROJECT TIMELINE**

		Sept	Oct	Nov	Dec	Jan	Feb
		2013	2013	2013	2013	2014	2014
STAGE 1	Submit Planning Proposal to Department of Planning & Infrastructure						
STAGE 2	Anticipated commencement date (Gateway Determination)						
STAGE 3	Public Exhibition Period						
STAGE 4	Reviewal / consideration of submissions to public exhibition						
STAGE 5	Report to Council						
STAGE 6	Forward Planning Proposal to Department of Planning and Infrastructure to finalise the Local Environmental Plan						

# **Appendix 1: Location Plan**



# **Appendix 2: Council Report and Minutes**

Report To Ordinary Meeting of Council - 11 December 2013

Our Natural, Developed and Cultural Environment

Report No. EE93/2013

**Built & Natural Environment** 



Environmental Planning and Assessment Act 1979.

That Council resolve to prepare a Development Control Plan and Section 94
Plan for the subject land pursuant to the Environmental Planning and
Assessment Act 1979.

#### BACKGROUND

The subject site was rezoned in 2008 to facilitate the development of the proposed "Anvil Creek" tourist, golf course and residential development. Subsequently development consent was granted for a Masterplan and Stage 1 of the development. A Planning Agreement for the provision of a range of on and offsite facilities and infrastructure was linked to the development application and was agreed by the Council and the proponent in 2008.

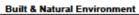
The owner of the land has subsequently found that they require greater flexibility in the layout of the development, particularly the golf course. This flexibility is not possible under the existing zoning, and as a result the landowner has requested Council to progress a Planning Proposal for the land.

On 18 September 2013 Council resolved to submit the Planning Proposal to the Department of Planning and Infrastructure for a Gateway Determination (Council Report at Enclosure 2). A Gateway Determination was made on 11 October 2013 and the Planning Proposal was placed on public exhibition for 14 days from 30 October 2013 to 13 November 2013.

Located in the south-eastern portion of the township of Greta, the subject site is predominantly bordered by the Hunter Expressway and the Railway Line.

Under the Cessnock Local Environmental Plan 2011, the subject site is currently zoned RE2 Private Recreation, R2 Low Density Residential and B1 Neighbourhood Centre, as shown in Figure 1 below.

Report No. EE93/2013





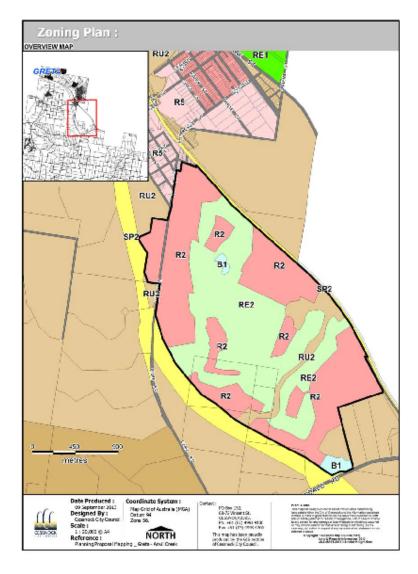


Figure 1: Existing Zoning Plan

Report No. EE93/2013





#### REPORT/PROPOSAL

The Proposal seeks to rezone most of the RE2 Private Recreation and some of the RU2 Rural Landscape zoned land to R2 Low Density Residential. Certain land that contains endangered ecological communities (EECs) will be rezoned from RE2 Private Recreation and RU2 Rural Landscape to E2 Environmental Conservation.

Further, the existing B1 Neighbourhood Centre zoned land in the northern portion of the site is proposed to be zoned R2 Low Density Residential as it is unlikely to be a viable centre, and neighbourhood shops are a permissible use in the R2 Low Density Residential zone. The larger area of the B1 Neighbourhood Centre zoned land in the south-eastern corner of the site is proposed to be retained.

The proposed zoning mapping is illustrated in Figure 2 below.

Report No. EE93/2013

**Built & Natural Environment** 



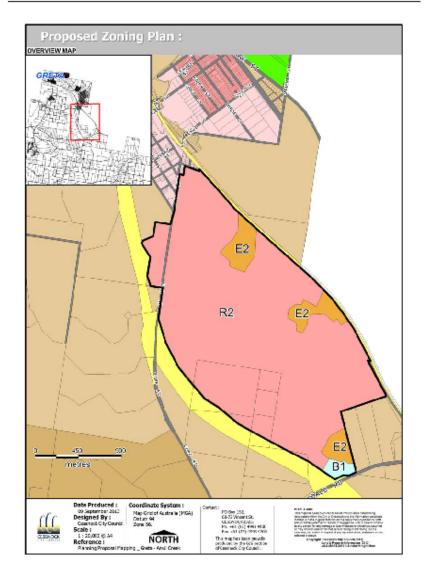


Figure 2: Proposed Zoning Plan

Report No. EE93/2013





A new clause limiting the number of dwellings on the subject site to 1,364, consistent with the development consent masterplan, is proposed to be included within Part 7 "Additional Local Provisions" of the Cessnock Local Environmental Plan 2011 (LEP). Furthermore, the new clause is proposed to include a provision stating that the control for maximum number of dwellings is not to be regarded as a "development standard" under the provisions of Clause 4.6 of the LEP preventing the control from being varied.

The minimum lot size map is proposed to be amended to not show a minimum lot size on the land to be zoned R2 Low Density Residential. This will ensure that there is no conflict between the apparent potential lot yield indicated by the minimum lot size map and the maximum of 1364 dwellings permitted on the site. A minimum lot size of 80 ha is proposed to apply to land to be zoned E2 Environmental Conservation.

Land uses permissible within the subject site are governed by the LEP land use table and zoning map, however these provisions are modified by Schedule 1 of the LEP (additional permitted land uses applying to a specific site) permitting the following land uses with consent throughout the site:

- viticulture,
- multi dwelling housing,
- hotel or motel accommodation (comprising no more than 150 rooms),
- residential flat buildings,
- serviced apartments (comprising no more than 85 apartments).

Clause 4 of Schedule 1 of the LEP is proposed to be amended to include "Recreational Facilities (Outdoor) in the form of a golf course" as an additional permitted use in the R2 Low Density Residential zone.

The additional permitted uses map is proposed to be amended preventing additional permitted uses from applying to land proposed to be zoned E2 Environmental Conservation.

The Department of Planning and Infrastructure Gateway Determination directed Council to delete from the Planning Proposal the proposed clause requiring a vegetation and biodiversity management plan to be lodged prior to development consent being granted for the subdivision of land. The Department is of the view that such provisions should be included in a Development Control Plan (DCP) rather than an LEP. Advice from the Office of Environment and Heritage stated that such provisions be included in a DCP. Because the subject land is designated as an Urban Release Area in the LEP, Clause 6.3 of the LEP requires that a DCP that addresses a number of specific matters is adopted prior to consent being granted for development on the land. The Vegetation Management Plan requirement can be included in the DCP at that stage, prior to development consent being granted.

It is considered that the Proposal facilitates an improved development and environmental outcome from the proposed development.

#### OPTIONS

The Council has the following options.

 Submit the Planning Proposal (at Enclosure 1) to the Department of Planning and Infrastructure for finalisation pursuant to the Environmental Planning and Assessment Act 1979 as recommended by this report.

Report No. EE93/2013





2.	Not proceed with the Planning Proposal for the following reasons:
	(To be provided by Council).

#### CONSULTATION

Formal consultation was undertaken with the community consistent with the Gateway Determination. The Gateway Determination specified a 14 day exhibition period

The Proposal was exhibited from 30 October to 13 November 2013 at the following locations:

- · Council's Administration Building (Customer Service Section);
- Cessnock Public Library;

This option is not recommended.

- Kurri Kurri Public Library; and
- Council's website at <u>www.cessnock.nsw.gov.au</u>.

Consultation has also been undertaken with the proponent, the Department of Planning and Infrastructure, the Office of Environment and Heritage, Australian Rail Track Corporation, Roads and Maritime Services, NSW Rural Fire Service, Mine Subsidence Board, NSW Transport (RailCorp) and NSW Department of Trade and Investment – Resources and Energy.

During the exhibition period, no public submissions and one agency submission was received from the NSW Department of Trade and Investment, Regional Infrastructure and Services. No objections to the Planning Proposal were made.

Responses from these bodies have been considered in this Report and in developing the final Planning Proposal.

#### STRATEGIC LINKS

#### Delivery Program

The following Delivery Program items are relevant:

2.3.2 Support programs that promote visitation across the Local Government Area.

The proposal seeks to facilitate an integrated tourism, golf course and residential development at the Hunter Expressway gateway to the vineyards promoting visitation within the Cessnock Local Government Area.

#### b. Other Plans

The development of Anvil Creek is consistent with the Lower Hunter Regional Strategy (LHRS).

#### IMPLICATIONS

Report No. EE93/2013





#### a. Policy and Procedural Implications

Nil

#### b. Financial Implications

The finalisation of the Planning Proposal will be met through rezoning fees. The finalised Planning Proposal will amend the Cessnock Local Environmental Plan 2011 and accordingly will be administered under Council's standard procedures.

Council infrastructure costs resulting from the development will need to be addressed by conditions of development consent, a Section 94 Plan or a Planning Agreement, as appropriate. It should be noted that the existing development consent has an associated Planning Agreement addressing Council infrastructure which is unlikely to be applicable if a new development application was lodged for the site.

#### c. Legislative Implications

The process underway to develop and finalise the Planning Proposal is consistent with Council's statutory responsibilities under the Environmental Planning and Assessment Act 1979.

#### d. Risk Implications

Planning risks associated with the Planning Proposal will be managed by the proposed inclusion of additional clauses in the LEP and further managed by Clause 6.3 of the LEP requiring a comprehensive Development Control Plan to be adopted before development consent can be granted on the site.

Risks associated with the proximity of dwellings to the golf course can be managed through hazard reduction clauses contained in the future Development Control Plan and/or development consent(s) for the site, similar to the Averys Village planning proposal at Heddon Greta.

#### e. Other Implications

The development of Anvil Creek will increase and diversify the supply of tourism related attractions and accommodation, as well as housing choice, within part of the Local Government Area that will experience increased accessibility and demand as a result of the completion of the Hunter Expressway.

#### CONCLUSION

The Planning Proposal aims to facilitate development on the site while maintaining the original intent of the development. The proposed amendments to the LEP contain safeguards to avoid excessive development of housing on the site, and effectively manage negative impacts on areas of biodiversity significance.

#### **ENCLOSURES**

Planning Proposal

36 Pages

2 Report EE72/2013 to Council's Ordinary Meeting held 18 September 2013 9 Pages

# OUR NATURAL, DEVELOPED AND CULTURAL ENVIRONMENT NO. EE93/2013

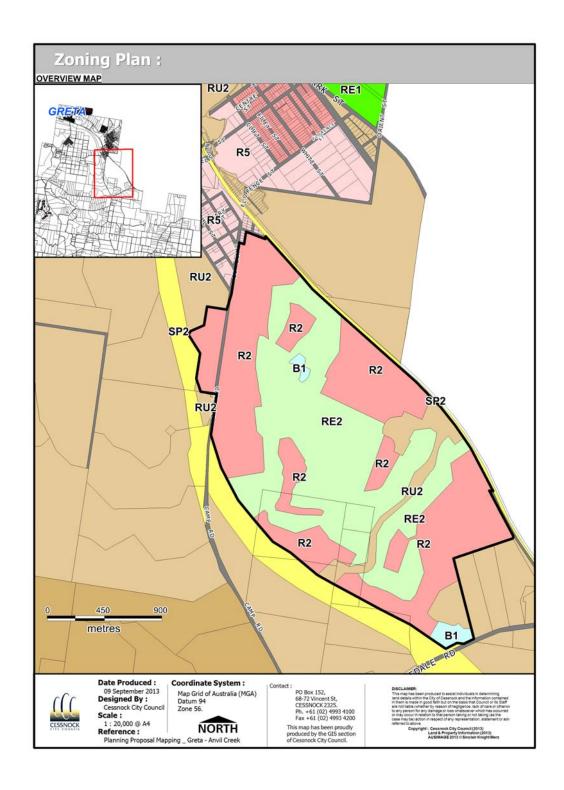
## SUBJECT: PLANNING PROPOSAL - ANVIL CREEK, GRETA

MO1	TION	Moved:	Councillor Maybury	Seconded:	Councillor Wrightson		
RES	OLVED						
1.	to the	hat Council adopt the Planning Proposal at Enclosure 1 and agree to submit it to the Department of Planning and Infrastructure for making pursuant to the nvironmental Planning and Assessment Act 1979.					
2.	That Council resolve to prepare a Development Control Plan and Section 94 Plan for the subject land pursuant to the Environmental Planning and Assessment Act 1979.						
		FOR Councillor Do		AGAINST			
		Councillor Wr	The second secon				
		Councillor Ols					
	Councillor Ryan						
		Councillor Sta	pleford				
		Councillor Ha	wkins				
		Councillor Sm	nith				
		Councillor Ca	mpbell				
		Councillor Pa	rsons				
		Councillor Ma	ybury				
		Councillor Pyr	nsent				
		Total (11)	20	Total (0)			
CAF	RIED U	NANIMOUSLY	1				

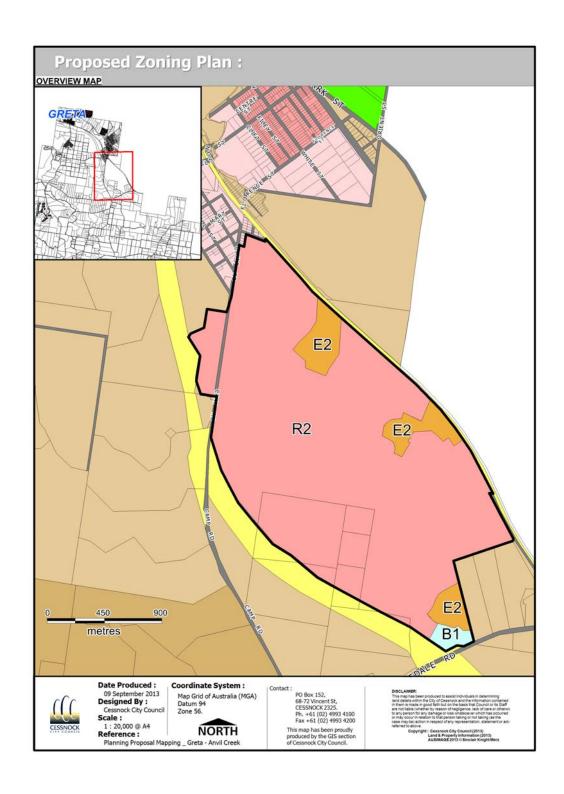
This is page 11 of the Minutes of the Ordinary Council Meeting held on 11 December 2013 confirmed on 22 January 2014

General Manager Chairperson

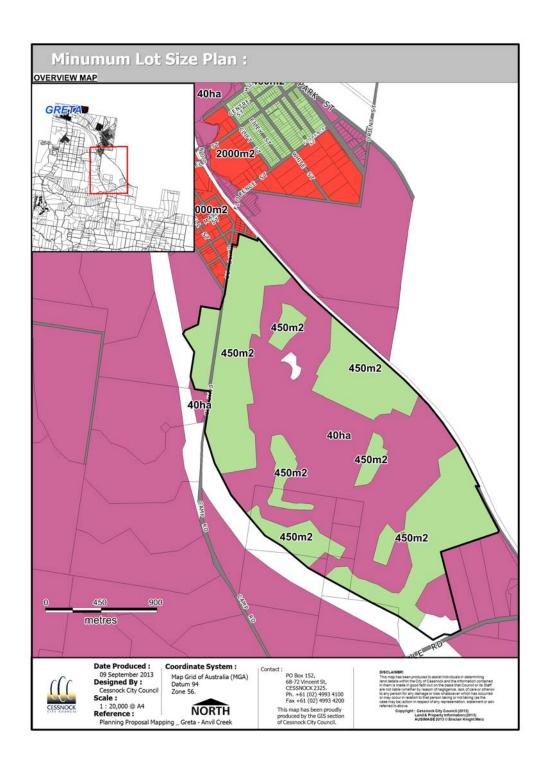
# **Appendix 3: Existing Land Use Zone map**



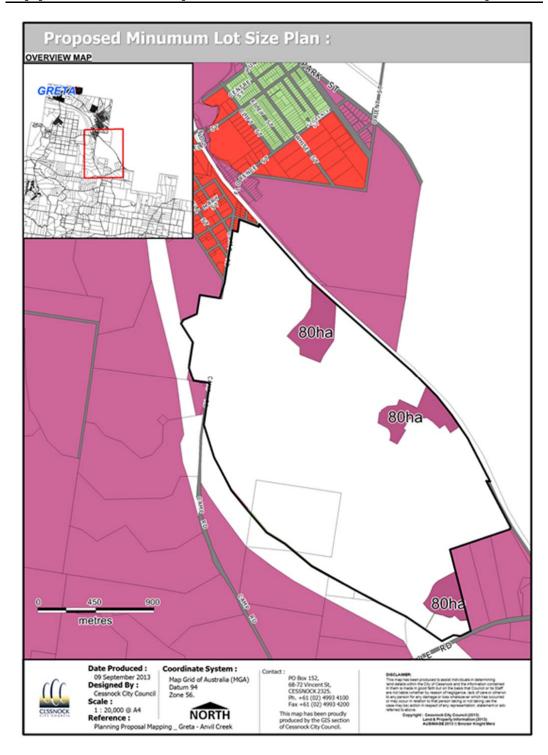
# **Appendix 4: Proposed Land Use Zone map**



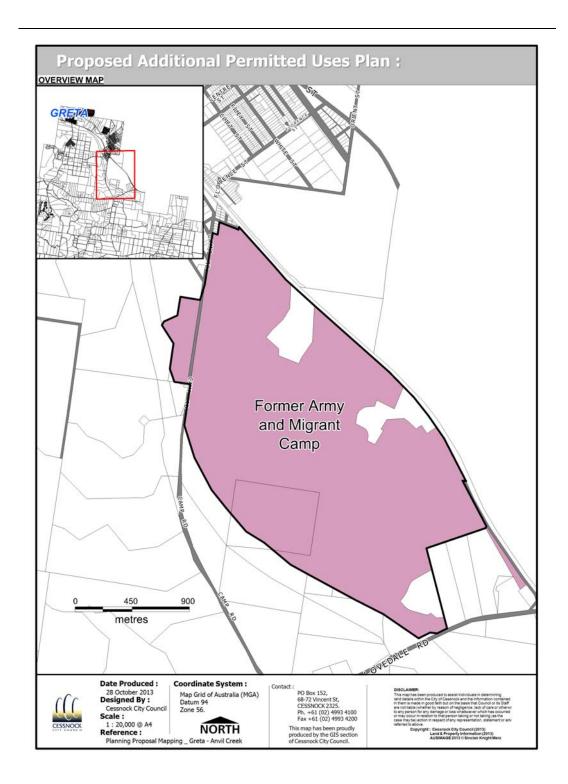
# **Appendix 5: Existing Minimum Lot Size map**



# **Appendix 6: Proposed Minimum Lot Size map**



# **Appendix 7: Proposed Additional Permitted Uses** map



# Appendix 8: Proposed changes to the LEP written instrument

#### Proposed amendments to the Cessnock Local Environmental Plan 2011

#### New clause:

## Clause 7.10 Certain Land at Camp Road, Greta

- (1) This clause applies to land being Lots 1-6 DP 1036942, and Lots 263-4 DP755211, No. 324 & 325 Camp Road and 996 Lovedale Road, Allandale, and identified on the Additional Permitted Uses Map.
- (2) The number of dwellings on the land is to be no greater than 1364 dwellings,
- (3) This clause does not prescribe a development standard that may be varied under this Plan.

## Amended Schedule (amendments shown underlined)

## Schedule 1 Additional permitted uses

## 4 Use of certain land at Camp Road, Greta

- (1) This clause applies to land being Lots 1-6 DP 1036942, and Lots 263-4 DP755211, No. 324 & 325 Camp Road and 996 Lovedale Road, Allandale, that is not zoned E2 Environmental Conservation, as identified on the Additional Permitted Uses Map.
- (2) Development for the following purposes is permitted with consent:
  - (a) viticulture,
  - (b) multi dwelling housing,
  - (c) hotel or motel accommodation (comprising no more than 15 rooms),
  - (d) residential flat buildings,
  - (e) serviced apartments (comprising no more than 85 apartments),
  - (f) recreation facility (outdoor) in the form of a golf course.

# Appendix 9: Letter from the Office of Environment and Heritage



Our reference:

DOC13/48637; FIL12/7304

Mr Scott Christie A/Strategic Land Use Planning Manager Cessnock City Council PO Box 152 CESSNOCK NSW 2325

Dear Mr Christie

RE: ANVIL CREEK PLANNING PROPOSAL (GRETA ESTATES PTY LTD), 324 AND 325 CAMP ROAD AND 996 LOVEDALE ROAD, ALLANDALE

I refer to the meeting on 29 August 2013 to discuss amendments to the proposed Anvil Creek Planning Proposal by Greta Estates Pty Ltd, located at 324 and 325 Camp Road and 996 Lovedale Road, Allandale.

The meeting was attended by representatives from the Office of Environment and Heritage (OEH), Cessnock City Council, the proponent (Greta Estates Pty Ltd) and their planning consultants (Ingham Planning Pty Ltd. The discussion involved proposed changes to the existing land use zones on the site to accommodate changes to the golf course layout, and included proposed residential and environmental conservation zones. The following issues were resolved and agreed to by all parties (including OEH):

- that R2 (Low Density Residential) zoning (as per Cessnock Local Environment Plan 2011) would be amended to extend over the majority of the 'extended finger' of the southern riparian area (currently zoned as RU2 Rural Landscape). The far north-eastern portion of the riparian area is to be zoned as E2 Environmental Conservation.
- that three areas of E2 zone would be established to protect the majority of the significant areas of
  retained native vegetation (i.e. mixture of different ecological communities). These are located in
  the far-north eastern corner, the north-eastern portion of the southern drainage line, and in the far
  southern part of the proposal (on the northern boundary of the land zoned B1 Neighborhood
  Centre land).
- that a Vegetation Management Plan would be incorporated into the proposed Development Control Plan for the site, as per Clause 6.3 of the Cessnock Local Environment Plan 2011.

If you require any further information regarding this matter please contact Steve Lewer, Regional Biodiversity Conservation Officer, on 4908 6814.

Yours sincerely

2 9 AUG 2013

RICHARD BATH

Senior Team Leader - Planning

Regional Operations

PO Box 488G Newcastle NSW 2300 117 Bull Street, Newcastle West NSW 2302 Tel: (02) 4908 6800 Fax: (02) 4908 6810 ABN 30 841 387 271 www.environment.nsw.gov.au

# Appendix 10: Gateway Determination



Mr Stephen Glen Interim General Manager Cessnock City Council PO Box 152 CESSNOCK NSW 2325

Att: Scott Christie

Dear Mr Glen.

#### Planning Proposal to amend Cessnock Local Environmental Plan 2011

I refer to Council's letter dated 26 September 2013 requesting a Gateway determination under section 56 of the Environmental Planning and Assessment Act 1979 ("EP&A Act") in respect of the planning proposal to rezone land at Allandale to R2 Low Density Residential and E2 Environmental Conservation to provide greater flexibility for the layout of the proposed "Anvil Creek" integrated tourism, golf course and residential development.

Our ref: PP\_2013\_CESSN\_006\_00 (13/16573)

Your ref: 18/2013/3/1

As delegate of the Minister for Planning and Infrastructure, I have now determined the planning proposal should proceed subject to the conditions in the attached Gateway determination.

I have also agreed the planning proposal's inconsistencies with S117 Directions 1.1 Business and Industrial Zones, 1.2 Rural Zones, 1.5 Rural Lands, 3.4 Integrating Land Use and Transport and 6.3 Site Specific Provisions are of minor significance and justified by the Lower Hunter Regional Strategy. No further approval is required in relation to these Directions.

Council may still need to obtain the Director General's agreement to satisfy the requirements of relevant S117 Directions. Council should ensure this occurs prior to the plan being made.

The Minister delegated his plan making powers to Councils in October 2012 and it is noted that Council has now accepted this delegation. I have considered the nature of Council's planning proposal and have decided to issue an authorisation for Council to exercise delegation to make this plan.

Council's project timeline estimates that it will take 12 months to complete this amending Local Environment Plan (LEP) with significant time allocated towards preparing the draft development control plan and draft Section 94 contribution plan. It is recommended this additional work is carried out at a later stage, to reduce the time taken to finalise the LEP, given the land has already been rezoned to facilitate the "Anvil Creek" integrated tourism, golf course and residential development. Also, the inclusion of the subject site as an Urban Release Area ensures that a development control plan is prepared before any development application is determined. As part of the development control plan it is necessary to prepare an overall landscaping strategy for the protection and enhancement of riparian areas and remnant vegetation, which should address Council's requirement for a vegetation management plan.

In the circumstances, the amending LEP is to be finalised within 6 months. Council should aim to commence the exhibition of the planning proposal as soon as possible. Council's request to draft and finalise the LEP should be made directly to Parliamentary Counsel's Office 6 weeks prior to the projected publication date. A copy of the request should be forwarded to the Department for administrative purposes.

Hunter & Central Coast Region - Hunter Office - Level 2 26 Honeysuckle Drive (PO Box 1226) Newcastle NSW 2300 Phone 02 4904 2700 Fax 02 4904 2701 Website planning.nsw.gov.au

The State Government is committed to reducing the time taken to complete LEPs by tailoring the steps in the process to the complexity of the proposal, and by providing clear and publicly available justification for each plan at an early stage. In order to meet these commitments, the Minister may take action under section 54(2)(d) of the EP&A Act if the time frames outlined in this determination are not met.

Attached for your assistance is a simplified guide to the plan making process and reporting requirements to ensure that the LEP Tracking System is kept updated.

Should you have any questions regarding this matter, please contact Trent Wink of the Department's Newcastle office on 49042716.

Yours sincerely,

Michael Leavey

Regional Director

11/10/13

**Hunter & Central Coast Region** 

Planning Operations and Regional Delivery



#### **Gateway Determination**

Planning Proposal (Department Ref: PP\_2013\_CESSN\_006\_00): to provide greater flexibility in the development layout of the proposed "Anvil Creek" integrated tourism, golf course and residential development.

I, the Regional Director, Hunter & Central Coast Region at the Department of Planning and Infrastructure as delegate of the Minister for Planning and Infrastructure, have determined under section 56(2) of the EP&A Act that an amendment to the Cessnock Local Environmental Plan (LEP) 2011 to rezone land at Allandale to R2 Low Density Residential and E2 Environmental Conservation to provide greater flexibility for the layout of the proposed "Anvil Creek" integrated tourism, golf course and residential development should proceed subject to the following conditions:

- Prior to commencing public exhibition, the 'explanation of provisions' in the planning proposal is to be amended as follows:-
  - Amend the title of Schedule 1 (Part 4) to refer to the correct property description being part Lots 1-6 DP 1036942, and Lots 263-4 DP 755211, No. 324 & 325 Camp Road and 996 Lovedale Road, Allandale.
  - Amend Schedule 1 (Part 4) to permit Recreation Facility (outdoor) for the purpose of a golf course.
  - Amend the Additional Permitted Uses Map so that it does not apply to land proposed to be rezoned E2 Environmental Conservation.
  - Clarify that the number of residential dwellings within the zone is not considered a development standard for the purposes of clause 4.6.
  - Delete any reference to a new clause that requires the preparation of a vegetation management plan.
  - Amend the proposed Minimum Lot Size map and explanation regarding the cap on residential dwellings, to clarify that the number of residential dwellings permitted at the site is limited to 1,364, and that this does not conflict with the Minimum Lot Size map.
- Community consultation is required under sections 56(2)(c) and 57 of the Environmental Planning and Assessment Act 1979 ("EP&A Act") as follows:
  - (a) the planning proposal is classified as low impact as described in A Guide to Preparing LEPs (Department of Planning & Infrastructure 2013) and must be made publicly available for a minimum of 14 days; and
  - (b) the relevant planning authority must comply with the notice requirements for public exhibition of planning proposals and the specifications for material that must be made publicly available along with planning proposals as identified in section 5.5.2 of A Guide to Preparing LEPs (Department of Planning & Infrastructure 2013).
- Consultation is required with the following public authorities under section 56(2)(d) of the EP&A Act and/or to comply with the requirements of relevant S117 Directions:
  - Australian Rail Track Corporation
  - NSW Department of Primary Industries Minerals and Petroleum (S117 Direction 1.3 Mining, Petroleum Production and Extractive Industries)
  - Roads and Maritime Services

- NSW Rural fire Service (S117 Direction 4.4 Planning for Bushfire Protection)
- Mine Subsidence Board (S117 Direction 4.2 Mine Subsidence and Unstable Land)
- NSW Transport (Railcorp)

Each public authority is to be provided with a copy of the planning proposal and any relevant supporting material, and given at least 21 days to comment on the proposal. Once the consultation is undertaken with the public authorities, and information is provided, Council is to update its consideration of S117 Directions.

- 4. A public hearing is not required to be held into the matter by any person or body under section 56(2)(e) of the EP&A Act. This does not discharge Council from any obligation it may otherwise have to conduct a public hearing (for example, in response to a submission or if reclassifying land).
- 5. The timeframe for completing the LEP is to be 6 months.

Dated

11th day of October

Michael Leavey Regional Director

Hunter & Central Coast Region

Planning Operations and Regional Delivery Department of Planning and Infrastructure

Delegate of the Minister for Planning and Infrastructure



#### WRITTEN AUTHORISATION TO EXERCISE DELEGATION

Cessnock City Council is authorised to exercise the functions of the Minister for Planning and Infrastructure under section 59 of the *Environmental Planning and Assessment Act 1979* that are delegated to it by instrument of delegation dated 14 October 2012, in relation to the following planning proposal:

Number	Name		
PP_2013_CESSN_006_00	Planning proposal to rezone land at Allandale to R2 Low Density Residential and E2 Environmental Conservation to provide greater flexibility for the layout of the proposed "Anvil Creek" integrated tourism, golf course and residential development.		

In exercising the Minister's functions under section 59, the Council must comply with the Department's "A guideline for the preparation of local environmental plans" and "A guide to preparing planning proposals".

Dated 11 h Octobel 2013

Michael Leavey **Regional Director** 

Hunter & Central Coast Region
Department of Planning and Infrastructure